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IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF VIRGINIA ROANOKE DIVISION

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MATTER FORGODS PRODUCTION,) (deputy
Plaintiff,) Civil Action No. 7:15-CV-00024
v.) <u>MEMORANDUM OPINION</u>
UNITED STATES OF AMERICA,) By: Hon. Glen E. Conrad) Chief United States District Judge
Defendant.)

This matter is presently before the court on the defendant's motion to dismiss the plaintiff's pro se complaint for lack of subject matter jurisdiction, pursuant to Rule 12(b)(1) of the Federal Rules of Civil Procedure, and for failure to state a claim upon which relief can be granted, pursuant to Rule 12(b)(6) of the Federal Rules of Civil Procedure. For the following reasons, the court will grant the defendant's motion.

Background

The <u>pro se</u> plaintiff, Matter Forgods Production, initially filed this lawsuit against D. Svirsky and Erin Smither in the Montgomery County General District Court in Christiansburg, Virginia.

The plaintiff's complaint accuses Svirsky and Smither of causing her to sustain debt, "prevent afford childbirth," "prevent invest," "prevent car," and "prevent diploma p.h.d." <u>See</u> Docket No. 1-1 at 4. The plaintiff seeks \$132,992.08 in damages, which appear to arise out of the decision of the Department of Veteran Affairs ("VA") to award the plaintiff disability for schizophrenia, effective September 30, 2010. <u>Id.</u> at 8. The VA's rating decision of February 18, 2014, however, proposed that the plaintiff be rated incompetent for VA purposes, which required that retroactive payments of her disability benefits be withheld until a decision was made on her competency. <u>Id.</u> at 6-7, 9-11. In a letter dated April 30, 2014, the VA notified the plaintiff that, based on the evidence, she was not competent for VA purposes. Docket No. 4 at 6. The VA therefore appointed Nancy Ingraham as her

fiduciary. <u>Id.</u> Unhappy with this appointment, the plaintiff requested a change of fiduciary, which the VA denied on October 22, 2014. <u>Id.</u> at 7. The plaintiff appears to admit, however, that she has received retroactive benefits payments since her fiduciary was appointed. <u>See id.</u> at 3.

On January 23, 2015, the United States filed a Notice of Substitution and Removal, removing the action to this court and substituting the United States as the sole defendant. See Docket No. 1. The United States then moved to dismiss the plaintiff's complaint. See Docket No. 5. The court notified the pro se plaintiff of this motion as required by Roseboro v. Garrison, 528 F.2d 309 (4th Cir. 1975), but the plaintiff failed to respond. The matter is now ripe for review.

Standards of Review

I. Federal Rule of Civil Procedure 12(b)(1)

Under Federal Rule of Civil Procedure 12(b)(1), a party may file a motion to dismiss for lack of jurisdiction over the subject matter. A plaintiff bears "the burden of proving that subject matter jurisdiction exists." Evans v. B.F. Perkins Co., 166 F.3d 642, 647 (4th Cir. 1999). When considering a motion to dismiss pursuant to Rule 12(b)(1), a court should "regard the pleadings as mere evidence on the issue, and may consider evidence outside the pleadings without converting the proceeding to one for summary judgment." Id. (internal quotation marks omitted). A court should grant the motion "only if the material jurisdictional facts are not in dispute and the moving party is entitled to prevail as a matter of law." Id. (internal quotation marks omitted). When a defendant asserts multiple defenses, "questions of subject matter jurisdiction must be decided 'first, because they concern the court's very power to hear the case." Owens-Illinois, Inc. v. Meade, 186 F.3d 435, 442 n.4 (4th Cir. 1999).

II. Federal Rule of Civil Procedure 12(b)(6)

Under Federal Rule of Civil Procedure 8(a)(2), a complaint "must contain . . . a short and

plain statement of the claim showing that the pleader is entitled to relief." A complaint that "fail[s] to state a claim upon which relief can be granted" may be dismissed under Federal Rule of Civil Procedure 12(b)(6). A Rule 12(b)(6) motion tests the legal sufficiency of a complaint; it does not "resolve contests surrounding the facts, the merits of the claim, or the applicability of defenses."

See Butler v. United States, 702 F.3d 749, 752 (2012) (quoting Republican Party of North Carolina v. Martin, 980 F.2d 943, 952 (4th Cir. 1992)). When ruling on the defendant's motion to dismiss, a court must accept all facts alleged in the complaint as true, drawing all reasonable inferences in favor of the plaintiff. See Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009); Erickson v. Pardus, 551 U.S. 89, 94 (2007). The plaintiff's factual allegations need not be detailed, but she must offer more than "labels and conclusions" or a "formulaic recitation of the elements of [the] cause of action." Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007). These facts must "be enough to raise a right to relief above the speculative level." Id.

"A document filed <u>pro se</u> is to be liberally construed, and a <u>pro se</u> complaint, however inartfully pleaded, must be held to less stringent standards than formal pleadings drafted by lawyers." <u>Erickson</u>, 551 U.S. at 94 (internal citations and quotation marks omitted). The requirement of liberal construction does not mean, however, that the court can ignore a clear failure in the pleading to "allege anything that even remotely suggests a factual basis for the claim." <u>Weller v. Dep't of Social Servs.</u>, 901 F.2d 387, 391 (4th Cir. 1990). Where a complaint fails to "give the defendant fair notice of what the . . . claim is and the grounds upon which it rests," it should be dismissed. <u>Twombly</u>, 550 U.S. at 555 (internal quotation marks omitted).

Discussion

The United States has moved to dismiss the plaintiff's claim for lack of subject matter jurisdiction and for failure to state a plausible claim for relief. The court will consider each

argument in turn.

I. Motion to Dismiss for Lack of Subject Matter Jurisdiction

The Federal Torts Claim Act ("FTCA") provides the exclusive remedy for common law negligence claims against federal agencies or their employees acting within the scope of their employment. See 28 U.S.C. §§ 2671-2680. The FTCA requires a plaintiff to first exhaust her administrative remedies. See McNeil v. United States, 508 U.S. 106, 113 (1993) ("The FTCA bars claimants from bringing suit in federal court until they have exhausted their administrative remedies."). As a prerequisite to filing suit under the FTCA, a plaintiff must first present her tort claim to the appropriate administrative agency. 28 U.S.C. § 2675(a); see also 28 C.F.R. § 14.2(a) (specifying the procedure for filing an administrative claim with a federal agency). "It is well-settled that the requirement of filing an administrative claim is jurisdictional and may not be waived." Henderson v. United States, 785 F.2d 121, 123 (4th Cir. 1986).

To the extent that the plaintiff alleges that Svirsky, Smither, or any other VA employees acted negligently in causing her to sustain debt, "prevent afford childbirth," "prevent invest," "prevent car," and "prevent diploma p.h.d," her claim must be dismissed for failure to exhaust her administrative remedies. The plaintiff has failed to allege or offer any evidence demonstrating that she presented those claims to the Department of Veterans Affairs, as required by 28 U.S.C. § 2675(a) and 28 C.F.R. § 14.2(a). Moreover, the defendant's uncontroverted evidence shows that, as of March 25, 2015, neither the Department of Veterans Affairs nor the Salem Veteran's Affairs Medical Center had ever received an administrative tort claim filed by the plaintiff. See Oddo Decl. ¶ 6, Docket No. 6-1 ("My search failed to reveal any record of any claim filed by the Plaintiff under any of her names or her Social Security Number."). Therefore, to the extent that the plaintiff's complaint states a negligence claim against the United States under the FTCA, this court has no

jurisdiction to address the claim, and it must be dismissed.

II. Motion to Dismiss for Failure to State a Claim Upon Which Relief Can Be Granted

The plaintiff's complaint must also be dismissed under Rule 12(b)(6). To survive a motion

to dismiss, a complaint must contain sufficient factual matter to "state a claim that is plausible on its

face." Twombly, 550 U.S. at 570. Thus, the plaintiff must include "more than an unadorned, the

defendant-unlawfully-harmed-me accusation." Iqbal, 556 U.S. at 678. Although a pro se complaint

should be liberally construed, a court is "not obliged to ferret through a complaint, searching for

viable claims." Murphy v. Goff, 2010 WL 2292130, at *1 (W.D. Va. June 7, 2010).

Even under the most liberal construction, the complaint fails to satisfy these requirements.

Although the plaintiff alleges generally that Svirsky and Smither caused her to incur debt, "prevent

afford childbirth," "prevent invest," "prevent car," and "prevent diploma p.h.d," the plaintiff does

not provide factual support for these allegations. The plaintiff also appears to challenge the VA's

decision to appoint a fiduciary; however, she fails to allege any facts suggesting that this decision

was wrongful. In sum, the complaint provides neither the court nor the defendant with "fair notice

of what the... claim is and the grounds upon which it rests." Twombly, 550 U.S. at 555 (internal

quotation marks omitted). Thus, the complaint must be dismissed.

Conclusion

For the reasons stated, the court will grant the defendant's motion. The Clerk is directed to

send certified copies of this memorandum opinion and the accompanying order to the plaintiff and

all counsel of record.

ENTER: This 5 day of May, 2015.

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